

2015 annual report

PUBLIC DEFENSE MATTERS



from the chief

"You have the right to an attorney...if you can't afford an attorney, one will be appointed to you." The right to counsel is enshrined in the 6th Amendment to the U.S. Constitution and guaranteed to each of us by the landmark case, *Gideon v. Wainwright*. Thanks to the popularization of Miranda rights through shows like *Law and Order* and others, most recognize that profound right. What is now slowly coming to the general public's understanding is just how much that right is at risk.

Public defense in New Orleans, across Louisiana and throughout our country is in crisis. 2015 saw a continuation of yearly funding shortages and cuts. Years of chronic underfunding due to Louisiana's user-pay criminal justice system – a system where public defender budgets depend on traffic fines and other fees charged to their poor clients – gave way to the worst public defense crisis since Hurricane Katrina. The shortfalls prompted cuts and service restrictions for the Orleans Public Defenders (OPD).

Across the country, and especially in Louisiana, public defense remains an unequal participant in the ever-growing criminal justice system. More and more poor peoples' right to an attorney in criminal proceedings is becoming more rhetorical than real. The federal judge in Wilbur v. Mt. Vernon, put it this way:

The notes of freedom and liberty that emerged from Gideon's trumpet a half a century ago cannot survive if that trumpet is muted and dented by harsh fiscal measures that reduce the promise to a hollow shell of a hallowed right.

The need for criminal justice reform in New Orleans and Louisiana persists. Louisiana still incarcerates more of its citizens than any other state in the country, and New Orleans incarcerates more than any other city. Public defense cannot be overlooked as decision makers seek to reverse decades of over-incarceration. Indeed, you cannot solve the injustices of our criminal system without providing access to justice: well-resourced and capable public defenders.

Funding for public defense in New Orleans (and throughout Louisiana) is inadequate, unreliable and unstable. Louisiana's user-pay funding scheme for public defense only deepens and exacerbates the disparities, inequality and injustice of Louisiana's criminal system. In New Orleans, citizens appropriated nearly \$200 million dollars in 2015 to arrest, prosecute, convict and incarcerate its citizens, but only \$1.5 million to protect innocence and insure the Constitution was not violated.

In spite of these daunting challenges and the manifest disparities, OPD continues to positively impact the lives of our clients and our community. This report highlights the amazing work of our staff under the toughest of circumstances and facing shocking disparities. OPD believes justice for people who can't afford attorneys should look just like the justice available to those who can. The work of OPD is an example of the truth behind the quote by cultural anthropologist, Margaret Mead: "Never doubt that a small group of thoughtful, committed citizens can change the world; indeed, it's the only thing that ever has."

"The need for criminal justice reform in New Orleans and Louisiana persists.... Public defense cannot be overlooked as decision makers seek to reverse decades of over-incarceration."



- Derwyn D. Bunton Chief Defender, Orleans Public Defenders

2005

Hurricane Katrina causes a complete collapse of the criminal justice system in New Orleans and exposes the failure and inadequacy of public defense.

OPD sues Traffic Court for failure to 2012 Local appropriation pay millions in owed fines and fees. **OPD** institutes first restriction of services. **OPD** recognized by the Southern Center for Human Rights with the Frederick Douglass 2010 Human Rights Award for outstanding contributions to the protection of human rights in the criminal justice system. Local funding support given to OPD for first time.

2007

Act 307 reforms public defense in Louisiana, providing all defendants with a right to effective counsel.

OPD restructures as full-fledged client-centered, community-oriented defense practice representing 85% of all defendants in New Orleans.

2009

on reduced by 2/3.

anatomy of a crisis

Unreliable, unstable and inadequate funding send OPD into crisis with massive layoffs and hundreds of clients without representation.

2013

The New York Times calls New Orleans' fee-based funding mechanism 'perverse.'

Fiftieth anniversary of *Gideon v. Wainwright* marked by US Supreme Court failure to uphold the Right to Counsel in *Louisiana v. Boyer*.

Several multidefendant cases further expose OPD's lack of adequate resources and threaten justice. 2014

Fines and fees still make up 40% public defense budget in NOLA.

"Unless something drastic happens in the near future, there are tough times ahead for the implementation of justice in New Orleans. Until we establish an adequate, stable and reliable structure of funding, these crises will continue to happen, not just in New Orleans, but across Louisiana."

> - Derwyn Bunton, Chief Defender 2015

State budget cuts and deceases in fines & fees by \$1 million leads to OPD's second financial crisis and restriction of services.

2015

82% of all OPP inmates are detained pretrial requiring substantial bond advocacy, medical and mental health advocacy.





hortfall, OPD took the unusual course, launching a public crowdfunding campaign as a temporary answer uggle is Now campaign garnered donations and support from people across the country and all corners 6,000 on the Causevox site and tens of thousands of dollars through the end of the year, and even drew *ohn Oliver*.

Donations Malaysia from: Australia US Germany Canada England New Zealand Wales Netherlands Switzerland Hong Kong France



We're not the only ones who took notice

2015 was an especially prolific year for media coverage. The 10th anniversary of Hurricane Katrina and the impending fiscal crisis garnered attention near and far, including coverage in national outlets such as HBO, MSNBC, BuzzFeed, Al Jazeera America and Tina Peng's op-ed heard round the world in *The Washington Post*.



Letters: Orleans Parish needs fully funded public defenders

The Advocate 🛛 JUL 8, 2015 - 1:29 PM 🛛 🗨 (0)

Opinions

I'm a public defender. It's impossue for me to do a good job r my clients.

nola

The Washington

U.S.

New Orleans public defenders to judge: Stop assigning us new cases

Defenders ask for judicial relief with 'devastating cutbacks' headed for an already strapped office

November 24, 2015 5:00AM ET

by Della Hasselle -

BuzzFeedNEWS

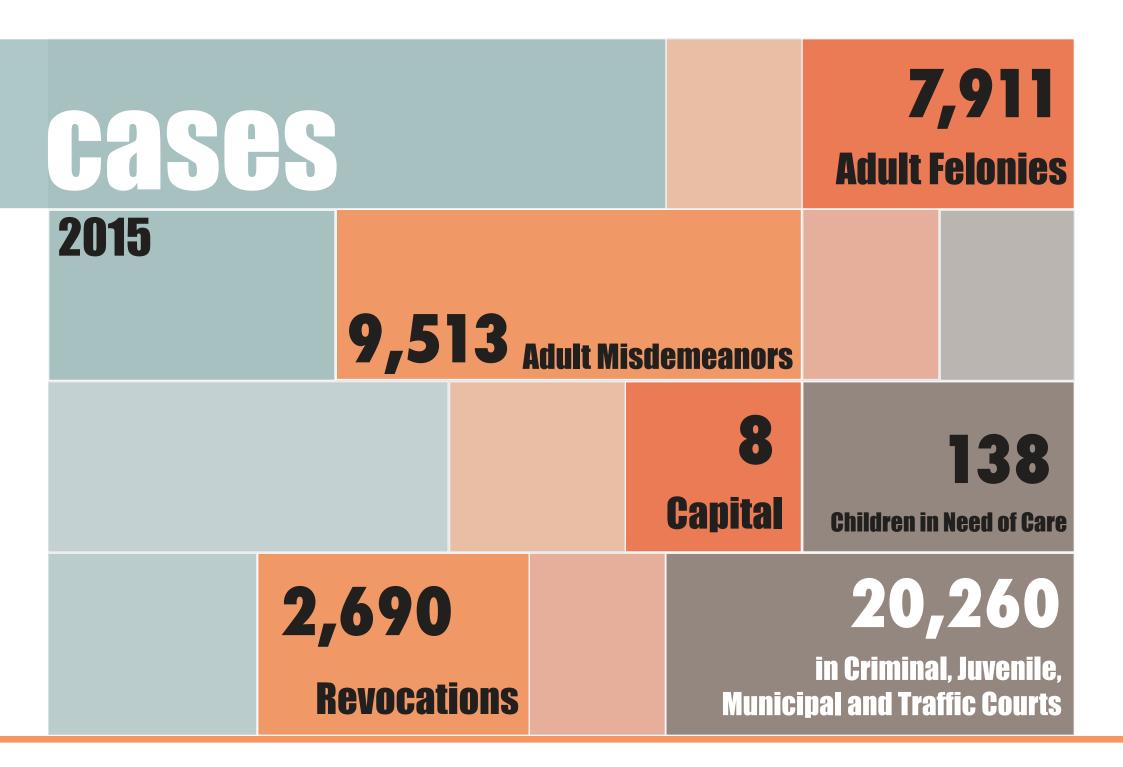
Indefensible: The Story Of New Orleans

Before Hurricane Katrina, New Orleans didn't even have a full-time public defender pr overwhelmed and underfunded.

Joseph Allen is lucky he could afford a lawy prove his innocence: Emily Maw

The Times-Picanune

Greater New Orleans



Case loads

The American Bar Association recommends no more than felony cases per year RACHEL 469 BRIAN felonv & 282 RUSSELL misdemeanor cases felony cases felony & juvenile cases

MAX 1104 misdemeanor cases The Orleans Public Defenders are facing a million-dollar deficit as a result of statewide budget cuts. For a small office like ours, that's devastating. To avoid layoffs, the entire staff will see the equivalent of four unpaid weeks per year in furloughs, increased caseloads and a hiring freeze – and the submission to the Louisiana Public Defender Board of a plan to cut services to the people of New Orleans. We are already stretched thin: Our office represents 85 percent of the people charged with crimes in Orleans Parish but has an annual budget about a third the size of the district attorney's.

The American Bar Association recommends that **public defenders not work on more than 150 felony cases a year.**

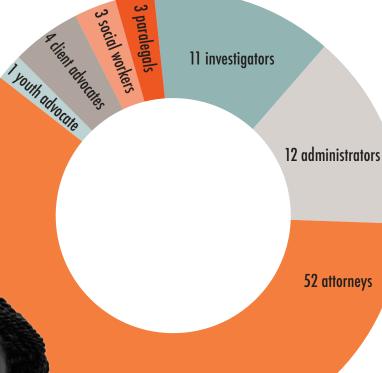
In 2014, I handled double that.

We represent members of our communities who have a right to real and meaningful legal representation, even if they are poor. My clients, like the millions of other people in the United States who are currently represented by public defenders, deserve better.

> -excerpt from Tina Peng's Washington Post editorial, September 3, 2015

staff

Out-resourced and under-funded, OPD's 86 attorneys, investigators, social workers, advocates and administrators fight tirelessly for New Orleans' most vulnerable and disenfranchised, demanding equal justice every step of the way, both in court and out.



Staff Attorney Lauren Anderson saw too many clients with outstanding warrants for missed court dates and outstanding fines and fees. Many were homeless or facing debilitating addiction and mental health issues and charged with "crimes of homelessness"; all feared incarceration because they weren't able to pay fines and fees. The backlog of warrants was astounding, the effects vast. Lauren knew she had to do something.

> Municipal Court at the Mission was born in the hopes of clearing the nearly 34,000 attachments. A collaboration with Municipal and Traffic Courts, the New Orleans Mission, the City Attorney, the pilot program helped 138 clients and absolved tens of thousands in fines and fees in exchange for community service in just its first two offerings.

By avoiding future jail time, Muni at the Mission saved tax-payer money otherwise wasted on incarcerating low level offenders, connected clients to much-needed services and gave peace of mind that their legal matters were settled. As one participant stated, "This is a chance for a brand new start. I am so grateful; I can't put it into words."

> "Lauren is one of the best I've seen. I've not only seen her do great things for me, but she's done great things for so many people. We need you public defenders."

> > - Client David Young Muni at the Mission Participant

IMPACT: PUBLIC DEFENSE MATTERS

Darian Hunter walked into our office, five months after the resolution of his court case, a changed man. Celebrating four months of sobriety after a 25 years struggling against drug and alcohol, he described how his decision to go to court to deal with his outstanding warrants and municipal charges led to this positive shift. "I went in there prepared to turn myself in... I thought they'd take me to jail, and I'd stop being a bother to everyone."

Like many clients who suffer from a substance abuse problem, Mr. Hunter had racked up multiple charges over the years. However, jail was not in his future thanks to the chance encounter with client advocate Tess Kilbane-Myers and staff Muse. While Jack dealt with his outstanding warrants and Tess worked on finding Mr. Hunt- er an alternative to incarceration.

Knowing Mr. Hunter was unlikely to return, Tess secured his placement immediately in a detox facility. Jack and Tess personally drove him there.

Mr. Hunter spent 10 weeks taking part in inpatient treatment and learning about the disease of addiction. The program's strong educational approach to recovery appealed to Mr. Hunter, and made him want to learn more about substance use and abuse. He is now hooked on recovery.

Since graduation, he has kept in close touch with Tess and Jack. He finally feels supported and stable after transitioning back to the outside world. He now sings and works, regularly attends AA and NA meetings, and aims to make 30 or 40 years sober. While he acknowledges that life will continue to throw him hurdles, he proudly states that he has no desire to turn to alcohol and drugs anymore. "My goal is to become a substance abuse counselor. I have to make two years, and then go to some school, but I think I could help people through their problems, just like so many helped me."



impact outside the courtroom

client services division served 635 clients using 818 services

> number of direct medical and mental health advocacies

number of referrals for social services, treatment programs, education, housing, employment and benefits number of other services including transportation to/from court/ programs/care; reentry readiness including food, clothes, IDs



IMPACT: PUBLIC DEFENSE MATTERS

In 2015, OPD partnered with RisingFoundations, a nonprofit co-founded by OPD staff attorney, Kelly Orians. RisingFoundations aids in the re-entry of formerly incarcerated clients through community economic development, access to affordable housing, and legal services related to workforce development.

One of the frequent needs is to reinstate driver's licenses. Since its inception, 12 clients have had their licenses reinstated, allowing them to pursue job opportunities, access services and further connect with the community.

Terrell Scott was one of the first success stories of the program and the impetus to change the procedures to reissue licenses at the Office of Motor Vehicles. Six months of persistence, countless hours and several job opportunities lost later, Mr. Scott finally has his license and a job. He is rebuilding his life.

Additionally, the small business incubator worked directly with clients to help them start and maintain profitable businesses. From initially supplementing clients' low wage jobs, to assisting in receiving their necessary accreditation, RisingFoundations helps to foster self-sufficiency in clients returning home. Through the incubator, Mr. Scott is now also a proud small business owner. **BERNARD NOBLE** He's serving a 13.3 year prison sentence in Louisiana for two marijuana cigarettes.

Help us get him back to his family.

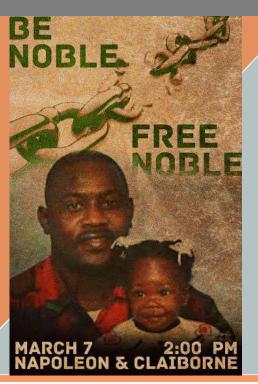
#BeNobleFreeNoble

Go to www.change.org to find out how you can help. Together with the Drug Policy Alliance, Common Sense NOLA and Louisianans for Responsible Reform, we petitioned Governor Bobby Jindal to grant clemency to Bernard Noble. Community members and activists rallied in New Orleans in March and gathered more than 78,000 signatures for the petition.

Despite his 13-year sentence being deemed "constitutionally excessive" by the trial judge, and a groundswell of support from people across Louisiana, the parole board denied Mr. Noble's petition in June 2015.

He still waits.





Kennedy. Above: Nathan Fennell and New Orleans' District **B** Communications **Director Anna** Nguyen.

Council on Alcohol & Drug Abuse for Greater New Orleans

Left: Social Worker Kim Thomas, Attorney Brandi Studer, Client Advocate Molly Thomas, Supervising Social Worker Ginger Parsons, Client Advocates Nate Fennell, Noelle Deltufo, Kareem



Above: LACDL president Brett Brunson, Chief Defender Derwyn Bunton.

Above: Comm. Dir. Lindsey Hortenstine, LCEJ John Burkhart, Chief Defender Derwyn Bunton, Chief of Trials Danny Engelberg, Staff Attorneys Lauren Anderson and Will Snowden, Executive Assistant Christine Horn.

Louisiana Association of Criminal Defense Lawyers awarded its most prestigious award – Justice Albert Tate Award – to Chief Defender Derwyn Bunton in recognition of outstanding contributions to the Louisiana criminal justice system.

> Supervising Social Worker Ginger Parsons awarded for Excellence in Field Mentorship by the Tulane School of Social Work.

Former Client Advocate Nathan Fennell honored with a proclamation from the New Orleans City Council for his tireless work fighting for the rights of our clients.

Chief Defender Derwyn Bunton named the Vanderbilt School of Law Social Justice Fellow.

Staff Attorney Will Snowden named to the New Leaders Council.

Communications Director Lindsey Hortenstine named Public Relations Society of America Individual of Excellence for the "Struggle is Now" campaign.

Council on Alcohol and Drug Abuse of Greater New Orleans honored the Client Services Division for excellence in drug prevention and significant contributions to the field of substance abuse prevention and positive impacts on the lives of New Orleanians.

National Legal Aid and Defender Association named OPD the Clara Shortridge Foltz Award honoree for outstanding achievement in the provision of services to indigent defendants.

IMPACT: PUBLIC DEFENSE MATTERS financials

EXPENDITURES REVENUE

TOTAL TOTAL \$5,983,100 \$6,110,266

44% percentage of total budget from fines and fees

Fines and fees: \$2,717,000

City appropriation: \$1,113,623 **Donations:** \$123,000

State appropriation:

\$1,840,643

Grants & fellowships: \$316,000







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2015 law fellowships & grants:

Yale Law School Yale Liman Stanford Law John Sullivan and Sandra Levick Gideon's Promise Americorps Jesuit Volunteer Corps Year after year, we rely on grants and fellowships to fill the increasing gap in resources. 2015 even more so. Many members of our new attorney class were funded by outside fellowships and the vast majority of our client advocates were AmeriCorps and Jesuit Volunteers.

OPD simply wouldn't function without the continued support of our grant funders and donors, including John Sullivan and Sandra Levick, and this year – YOU! So many of you. Thank you for ensuring we could continue doing what we do best – fighting for fairness, justice, dignity and humanity. Justice takes a village.

IMPACT: PUBLIC DEFENSE MATTERS ABA CASC Standards

"We often lose sight of the fact that the average American does not have the financial resources to obtain legal representation and the investigative and other supporting services necessary for an adequate defense. Sadly Gideon's promise of equal justice for all regardless of wealth remains unfulfilled after almost half a century.

"When the underfunding of indigent defense systems result in excessive caseloads so severe that counsel is unable to provide assistance in conducting a "prompt and thorough-going investigation," the government denies the assistance of counsel to which all defendants are entitled.

"By recognizing that the period from arraignment to trial is a critical stage at which an indigent accused must be provided with meaningful assistance, we take an important first step in stopping the downward spiral into injustice and begin to restore confidence in the fairness of our criminal justice system."*

> * Benner, Laurence A. "Eliminating Excessive Public Defender Workloads." Criminal Justice, vol. 26, no. 2, 2011.

Reach out to your representatives in support of OPD and public defense in New Orleans and statewide.

Become a volunteer. Sign up for our newsletter to stay abreast of news and action alerts.

Support our community partners. It takes a village to make New Orleans a happy, healthy, successful place for all our citizens, not just the ones financially able.

Donate! Your tax-deductible donation helps fund our indigent defense programs.

What would your donation look like?

An expert witness for a trial, another investigator to help put together a winning case, more social workers to fulfill the goal of helping our clients and their families lead successful lives...

Visit our website (www.opdla.org) and social media for information on OPD, community resources, criminal justice system links and more.



Twitter: @OrleansDefender Facebook: @OrleansPublicDefenders

